



FLORIDA'S **M**obility management Process

(Congestion Management System)

Multimodal Performance Measures

Martin Guttentplan - FDOT



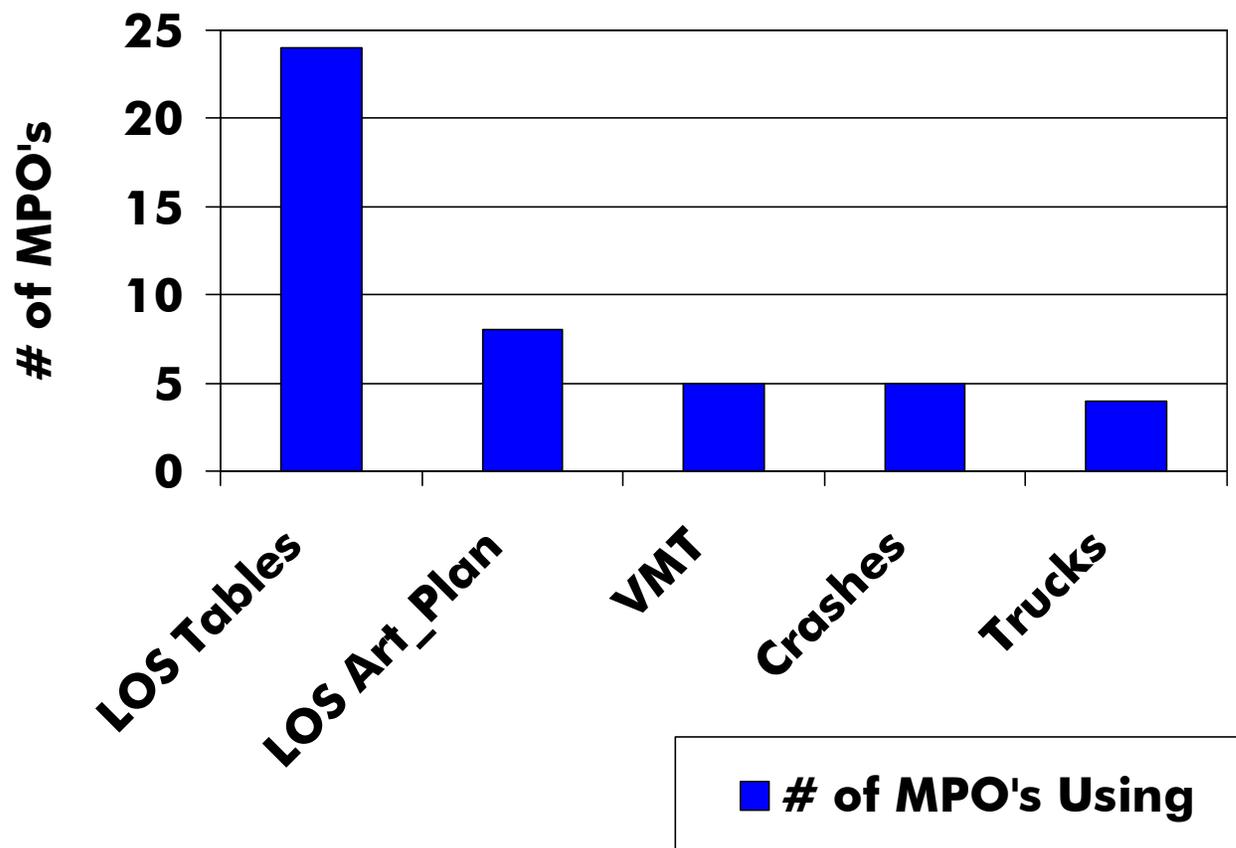
MMP Analysis

- Matrix by MPO MMP
- Items Tracked
 - Performance Measures
 - Highway & Alternate Modes
 - Public Involvement
 - Use of ITS
 - Best Practices
 - Local Team Organization
 - Current Funding

October 1998

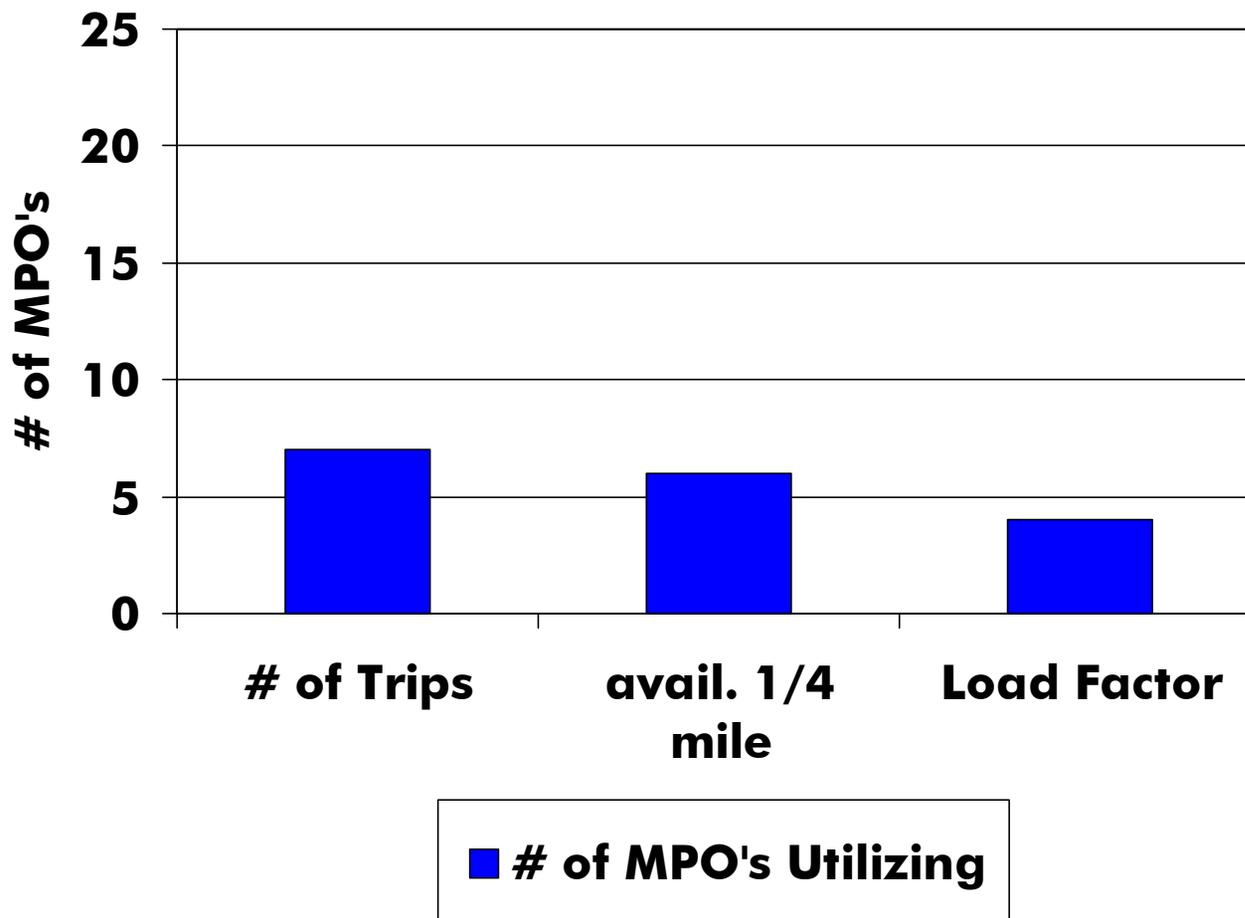


Highway Performance Measures



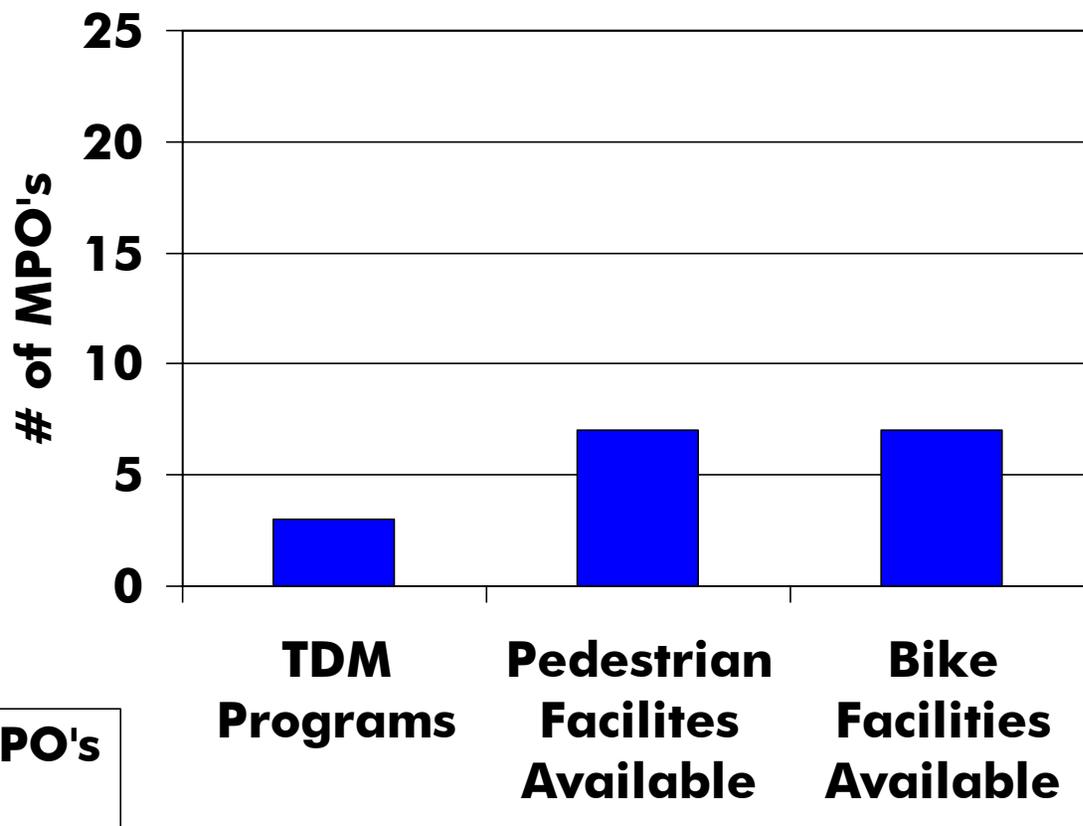


Transit Performance Measures





Performance Measures Bicycle, Pedestrian, TDM





Funding MMP/CMS Projects

Gainesville

- Reduced number of funding categories in STP \$\$ Priority List
 - Went from 13 to 5 categories of projects
 - Allows for modal flexibility
- Purchase of 5 Buses Top Item on List
 - Top roadway project # 2 on same list



Four Important Definitions

Quality of Service - a user based qualitative assessment of how well a service or facility is operating

Level of Service - a quantitative breakdown of the “quality of service” of a service or facility into six letter grade levels with “A” describing the highest quality and “F” describing the lowest quality

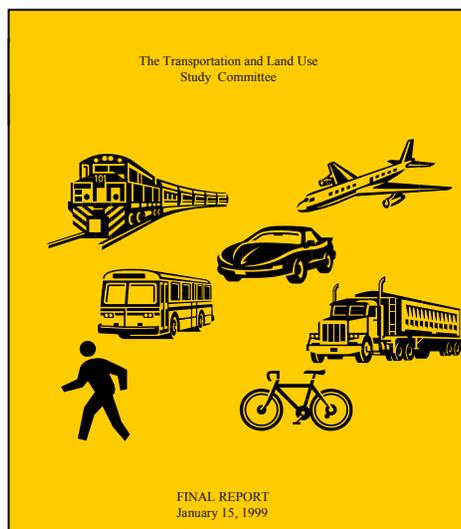
Highway - roadway with all transportation facilities (e.g., lanes, bus pull-outs, paved shoulders, sidewalks, signals) within the right of way

Multimodal - more than one highway mode (auto, bicycle, bus, pedestrian, truck)



Need for Highway Multimodal LOS Analyses

- Transportation Equity Act for the 21st Century (TEA-21) – mainstream
 - Transit, pedestrian, bicycle into
 - Planning, design, operations
- CMS performance measures
- Theme of Post-HCM2000
- Desires of others (MPOs, communities)
- Florida's Transportation and Land Use Study Committee

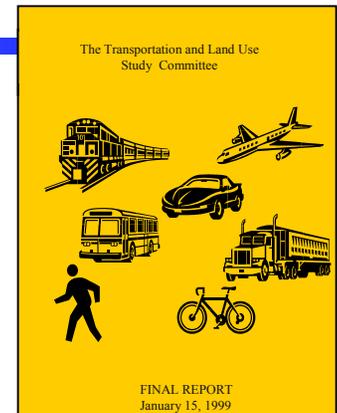


Charge - Evaluate transportation and land use planning and coordination issues in Florida

- 40 recommendations
- #3 - Allow multimodal transportation districts
- #4 - Local governments are encouraged to employ alternative techniques for measuring level of service, including multimodal



Legislation Resulting from Transportation and Land Use Study Committee Report



- FS 163.3180 (1)(b) now states:
- Local governments shall **use professionally accepted techniques** for measuring level of service for automobiles, bicycles, pedestrians, transit and trucks. These techniques **may be used to evaluate increased multimodal accessibility and reduced VMT** in an area.
- **FDOT shall develop methodologies** to assist local governments in implementing this multimodal level of service analysis
- DCA and **FDOT will provide technical assistance** to local governments in applying these methodologies



Multimodal Transportation Districts

163.3180 (15)(a) now allows the establishment of **Multimodal Transportation Districts** under a local government comprehensive plan areas which assign:

Primary priority to:

Safe, comfortable, & attractive pedestrian environment
Convenient interconnection to transit

Secondary priority to vehicle mobility





“The National Document”





HCM200 Highway System Structure

Point + A boundary between segments, usually a signalized intersection

Segment + + A portion of roadway extending from one point to another, usually a signalized intersection

Facility + + + + + A length of roadway consisting of points and segments

Corridor + + + + +
+ + + + +
A combination of generally parallel facilities

Areawide Analysis + + + + +
+ + + + +
+ + + + +
+ + + + +

A combination of all facilities in an area



View of HCM

(1997 or 2000 editions)

**HIGHWAY
CAPACITY
MANUAL**

Special Report 209

TRANSP
Nationa



**HIGHWAY
CAPACITY
MANUAL**



HCM2000

Bus – 1997 - Bus speed
2000 - QOS

Pedestrian - How crowded
the facility is (space)

Bicycle - How crowded the
facility is (hindrance)

Are these really the best measures for
quality of transportation service?



Level of Service

Automobile

A/B



C/D



E/F



Automobile Level of Service



Level of Service

Pedestrian

A/B



C/D



E/F



Pedestrian Level of Service Model

Initial concept developed in 1997 based on Bicycle LOS Model

Early applications in Tampa and Phoenix

Model developed in 2000 from FDOT sponsored research in Pensacola



HCM Concept of Pedestrian Level of Service





Factors Affecting Pedestrian Level of Service



- Presence of a sidewalk



- Lateral separation of pedestrians and motorized vehicles
 - Includes presence of barriers and buffers, i.e. parked cars, trees



- Motorized vehicle
 - Volume
 - Speed



Lateral separation



Photo by SCI



Photo by SCI



Photo by SCI



Mobility Management Process



Sidewalk/Roadway Protective Barrier





Pensacola, Florida

March 18, 2000

- Significant in-migration
- Right mix of walking environments
- Local agencies willing to help
- State bike/ped coordinator's meeting





Photo by SCI



Course Design Challenges

- Variety of urban forms and walking environments
- Length of course & duration of event
- Capturing the feedback





Photo by SCI



Photo by SCI



Pedestrian Level of Service

$$\begin{aligned} \text{PLOS} = & -1.2276 \ln (W_{ol} + W_l + f_p \times \\ & \%OSP + f_b \times W_b + f_{sw} \times W_s) \\ & + 0.0091 (Vol_{15}/L) \\ & + 0.0004 \text{ SPD}^2 + 6.0468 \end{aligned}$$

W_{ol} = Width of outside lane (feet)

W_l = Width of shoulder or bike lane (feet)

f_p = On-street parking effect coefficient (=0.20)

$\%OSP$ = Percent of segment with on-street parking

f_b = Buffer area barrier coefficient

(=5.37 for trees spaced 20 feet on center)

W_b = Buffer width (distance between edge of pavement and sidewalk)

f_{sw} = Sidewalk presence coefficient

= $6 - 0.3W_s$

W_s = Width of sidewalk (feet)

Vol_{15} = average traffic during a fifteen (15) minute period

L = total number of (through) lanes (for road or street)

SPD = Average running speed of motor vehicle traffic (mi/hr)



Pedestrian Level of Service

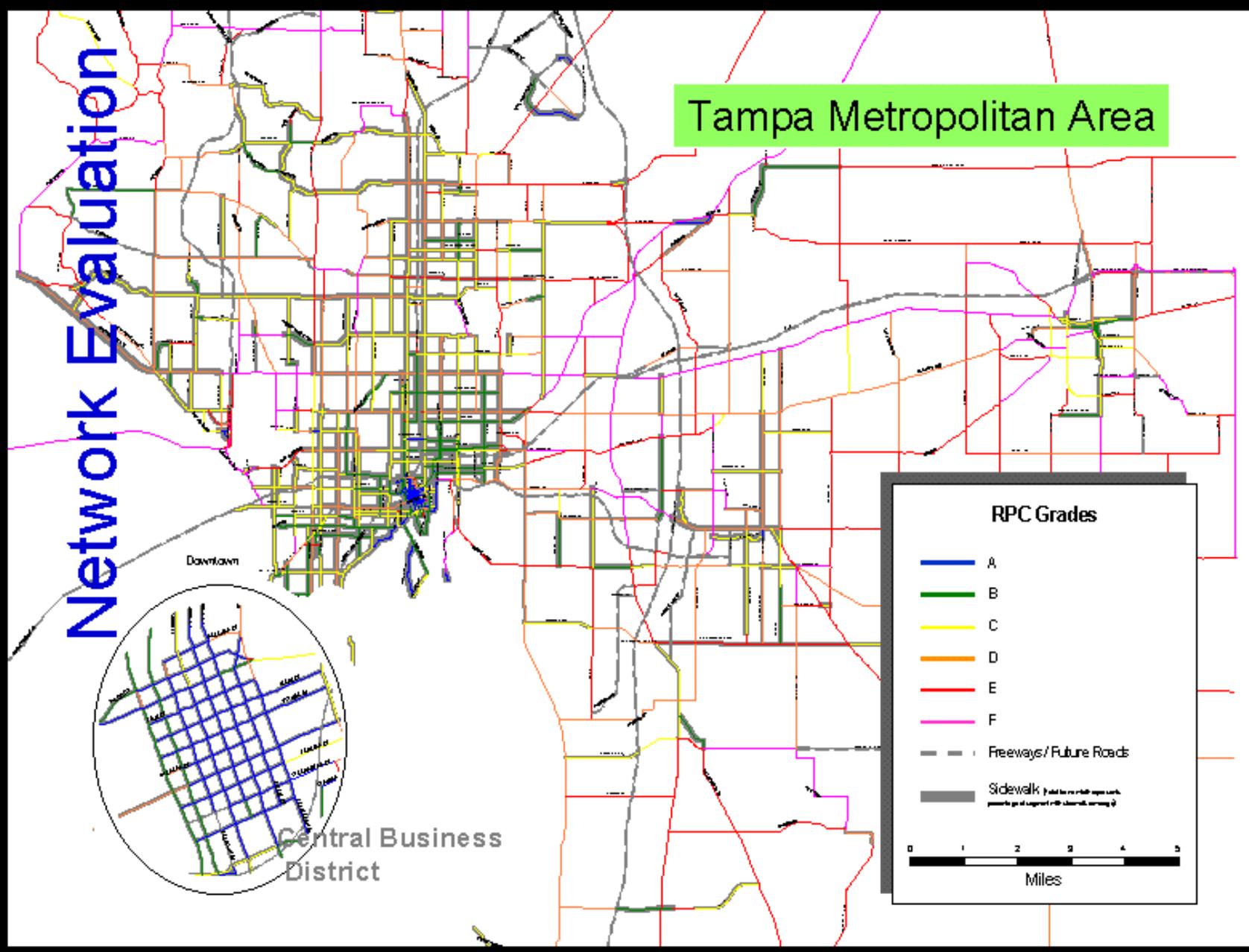
Pedestrian (and Bicycle) Level-of-Service Thresholds

LEVEL-OF-SERVICE	Score
A	≤ 1.5
B	>1.5 and ≤ 2.5
C	> 2.5 and ≤ 3.5
D	> 3.5 and ≤ 4.5
E	>4.5 and ≤ 5.5
F	> 5.5



Network Evaluation

Tampa Metropolitan Area





Level of Service

Bus

Transit Quality of Service

A/B



C/D



E/F





Transit Capacity and Quality of Service Manual

Prepared for
Transit Cooperative Research Program
TRB

January 1999



Transit Quality of Service

- “The overall measured or perceived performance of transit from the passenger’s point of view”
- National TCQSM document provides A-F levels of service comparable to highway levels of service



FDOT's Key Factors Affecting Transit Quality of Service along an Arterial (Route Segment)

- **Availability!** (bus frequency)

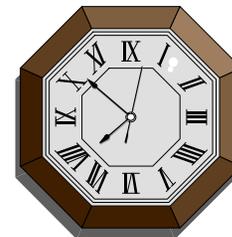


- **Pedestrian LOS** (accessibility)

- Mid-block crossing difficulty
- Obstacle to bus stop



- **Hours of service**



Availability Measures: Transit Stops Headway LOS

LOS	Headway (min)	Frequency (bus/h)
A	<10	>6
B	10-14	5-6
C	15-20	3-4
D	21-30	2
E	31-60	1
F	>60	<1

Schedules not needed

Riders consult schedule

Maximum desirable wait time

Unattractive to choice riders

Service provided during hour

Unattractive to all riders



Transit Frequency Adjustments

Table 2 – 3

PEDESTRIAN LOS ADJUSTMENT FACTORS ON BUS LOS

Pedestrian LOS	Adjustment Factor
Pedestrian LOS A	1.15
Pedestrian LOS B	1.10
Pedestrian LOS C	1.05
Pedestrian LOS D	1.00
Pedestrian LOS E	0.80
Pedestrian LOS F	0.55



View of HCM



Bus –

Pedestrian -

Bicycle – 

How crowded the bicycle facility is (hindrance)



Level of Service

Bicycle

Bicycle Level of Service

A/B



C/D



E/F





Factors Affecting Bicycling Level of Service

- Proximity of bicyclists to motorized vehicles
- Motorized vehicle
 - Volume
 - Speed
 - Type
- Pavement condition
- On-street parking





Bike Lane/Paved Shoulder





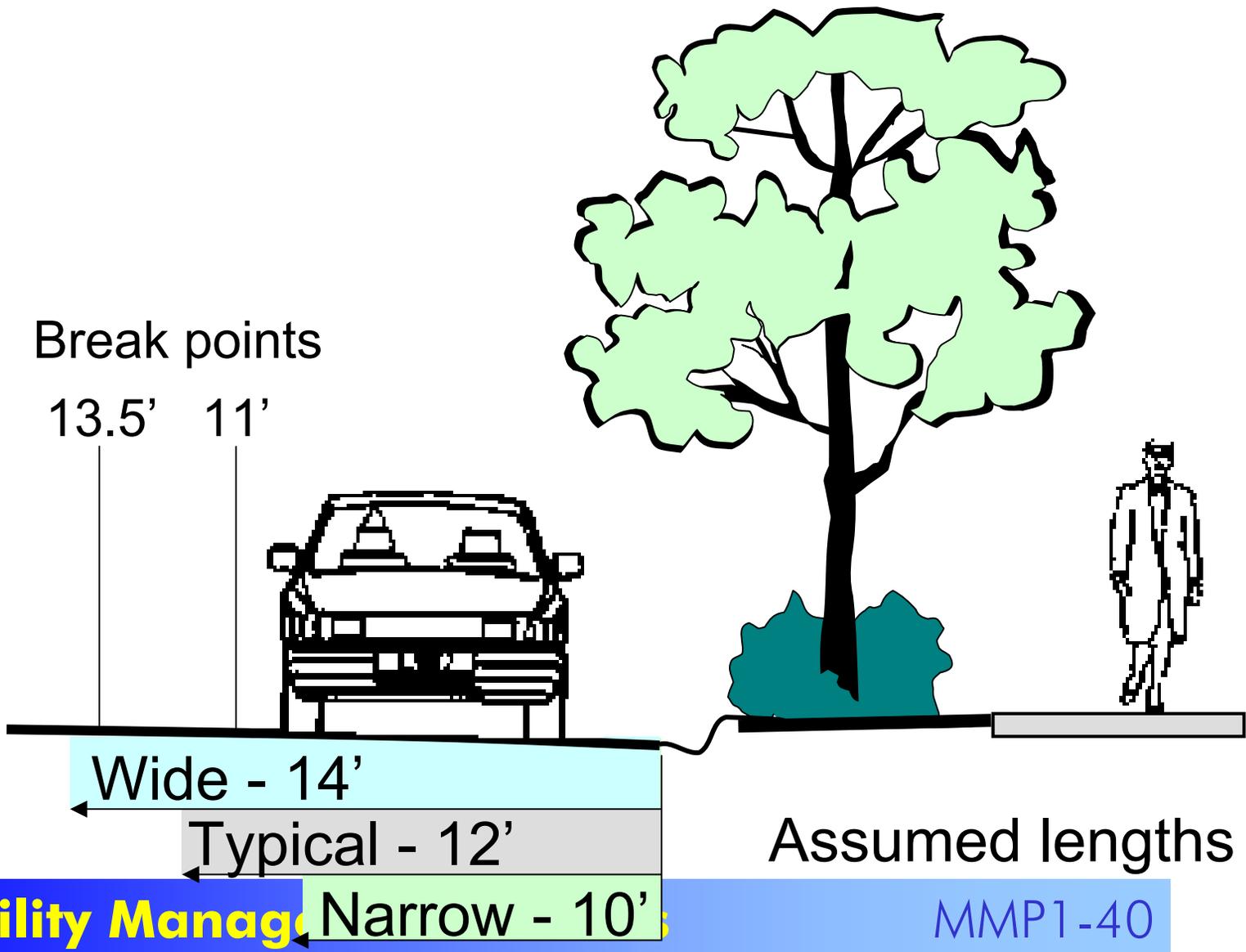
Outside Lane Width



12 Feet – (Typical)



Outside Lane Width





Desirable



Typical



Undesirable



$$\text{BLOS} = a_1 \ln(\text{Vol}_{15}/L) + a_2 \text{SP}_t (1 + 10.38 \text{HV})^2 + a_3 (1/\text{PC}_5)^2 - a_4 (W_e)^2 + C$$

Where

- BLOS = perceived hazard of the shared roadway environment
- Vol_{15} = volume of directional traffic in 15 minutes time period
- L = total number of *through* lanes
- SP_t = effective speed limit (see below)
- $\text{SP}_t = 1.12 \ln(\text{SP}_p - 20) + 0.81$
- SP_p = Posted speed limit
- HV = percentage of heavy vehicles
- PC_5 = FHWA's five point surface condition rating
- W_e = Average effective width of outside through lane
- $a_1 - a_4$ = Coefficients of the terms in the model form
- C = Constant from the regression analysis



Best Source for LOS Analysis?



Auto ✓

Bicycle ??

Bus ??

Pedestrian ??

Truck ✓



Recommended Modal Approaches

- Auto  HCM
- Truck  HCM
- Transit  TCQSM
- Bicycle  **Bicycle LOS**
- Pedestrian  **Pedestrian LOS**
- Combined ?  -no

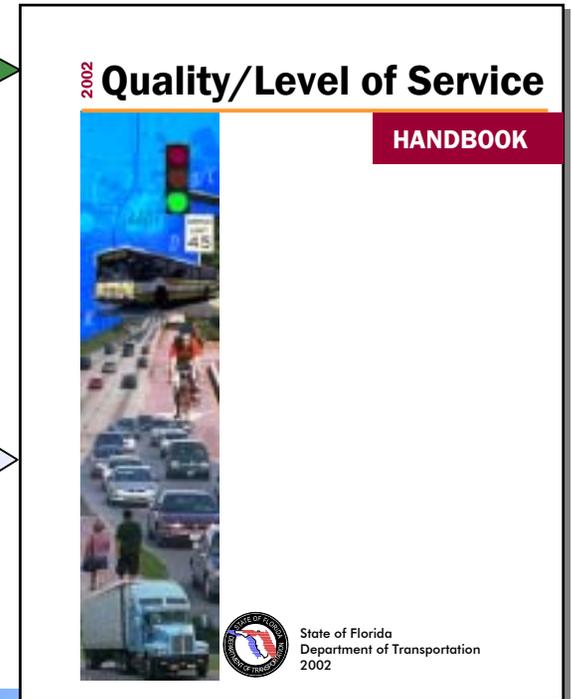
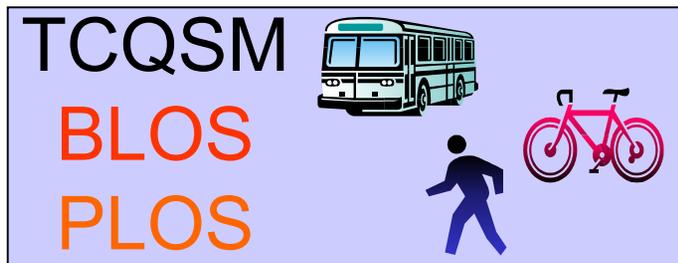


LOS Operational, Conceptual Engineering and Generalized Planning Techniques

(Operational)



(Conceptual planning,
Preliminary engineering
& Generalized planning)

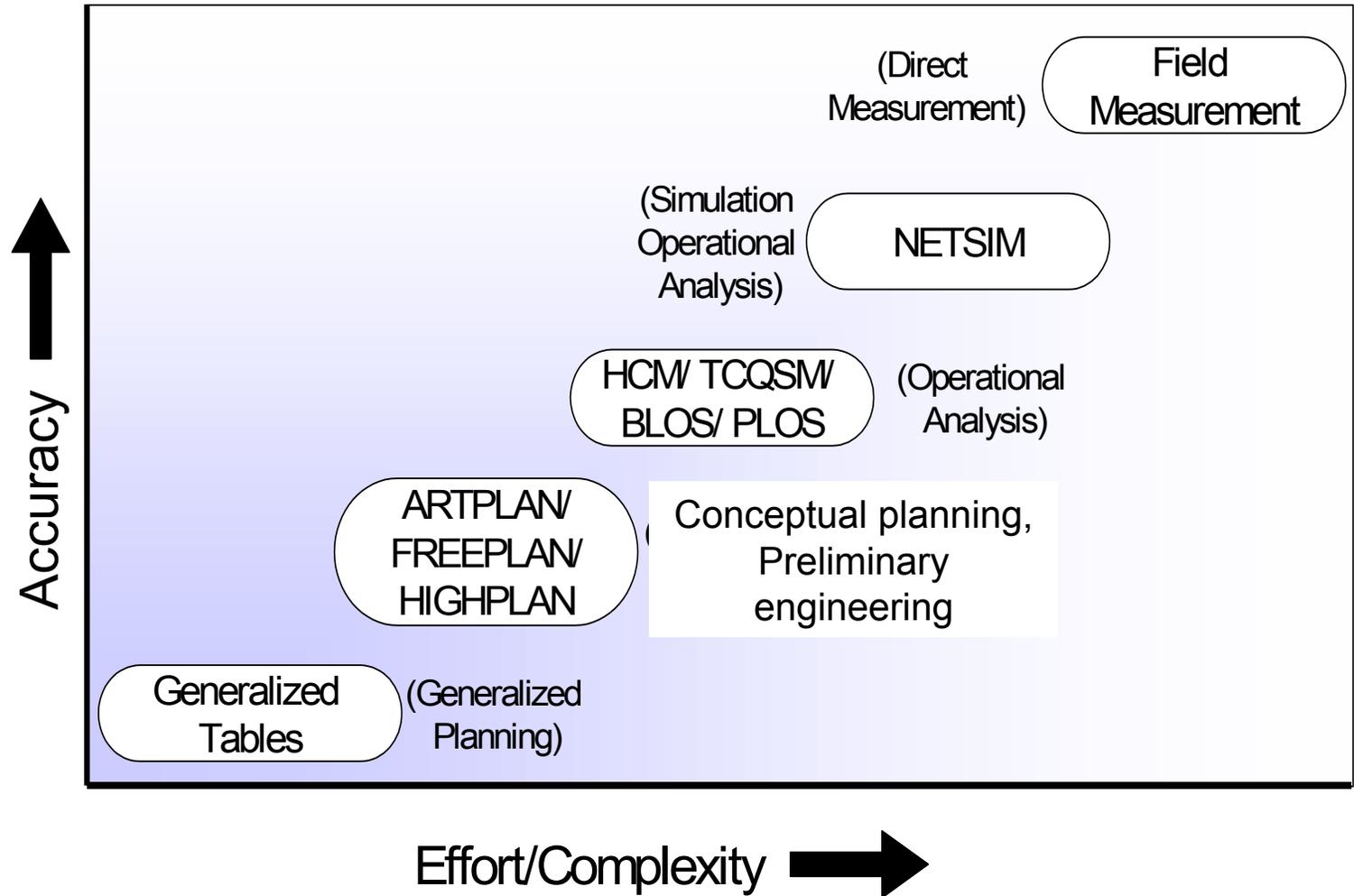


Mobility Management Process

MMP1-45



Level of Service Analyses and Evaluation Tools





Levels of Analysis

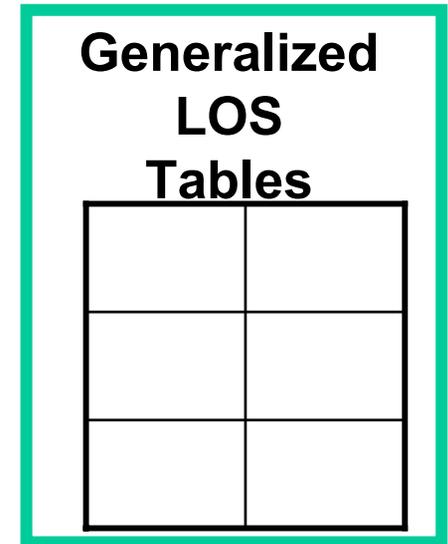
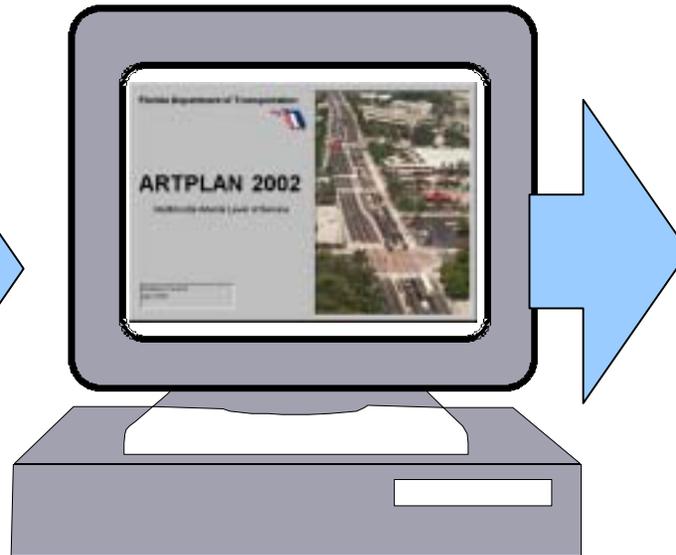
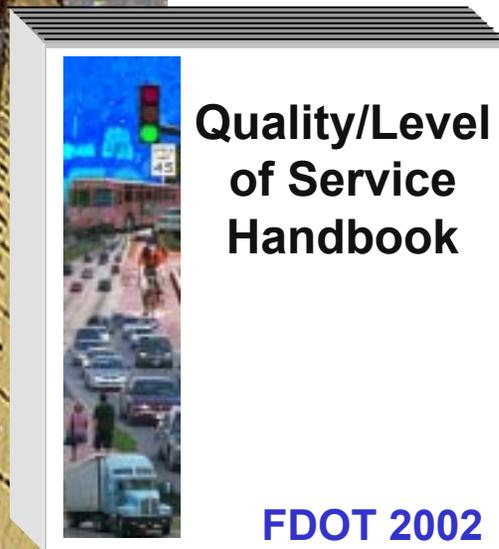
- Generalized (Planning)
 - “In the ball park” LOS estimate
 - Extensive use of defaults
 - Generalized Tables
- Conceptual (Conceptual planning, Preliminary engineering)
 - Design concept and scope
 - Alternatives analysis
 - Software (ARTPLAN, FREEPLAN, HIGHPLAN)
- Operational (Final Design & Traffic Engineering)



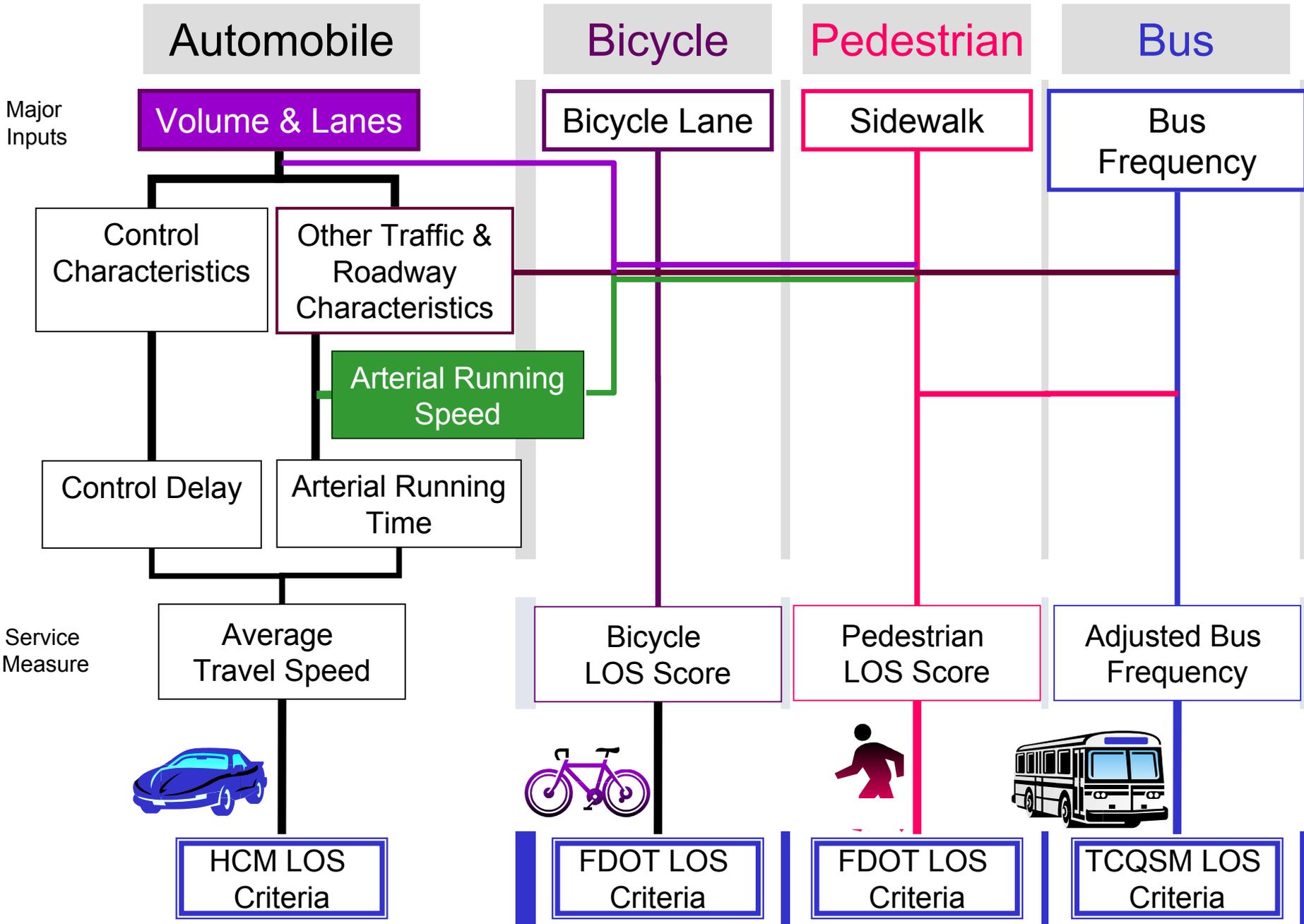
Level of Service Planning Tools

Conceptual planning,
Preliminary engineering
Models

Generalized
Planning
Tools



Simplified Multimodal Flow Chart





ARTPLAN

Multimodal Facility Data Screen

ARTPLAN - [Facility Data]

File Data Inputs View Utilities Help

untitled.xml

General Facility Data Multimodal Facility Data

Bus/Bicycle/Pedestrian

Paved Shoulder/Bicycle Lane Sidewalk/Roadway Protective Barrier

Outside Lane Width Typical Obstacle to Bus Stop

Pavement Condition Typical Bus Frequency (Buses/Hour) 1

Sidewalk Bus Span of Service (Hours/Day) 15

Sidewalk/Roadway Separation Typical

Bike Lane Present? Acceptable Range:



ARTPLAN

Bicycle Service Volume Screen

Maximum Service Volumes

Automobile Pedestrian **Bicycle** Bus

	A	B	C	D	E
Lanes	Motor Vehicle Hourly Volume in Peak Direction				
1	**	**	160	630	>630
2	**	**	330	1260	>1260
3	**	**	490	1900	>1900
4	**	**	660	2530	>2530
Lanes	Motor Vehicle Hourly Volume in Both Directions				
2	**	**	300	1150	>1150
4	**	**	600	2300	>2300
6	**	**	890	3450	>3450
8	**	**	1190	4600	>4600
Lanes	Annual Average Daily Traffic				
2	**	**	3100	12100	>12100
4	**	**	6300	24200	>24200
6	**	**	9400	36300	>36300
8	**	**	12600	48400	>48400

*** Cannot be achieved using table input value defaults.
**** Not applicable for that level of service letter grade.
See generalized tables notes for more details.

Close



Testing the Segment Methodology

- Developed using data sets from MetroPlan and Lynx
- City of Gainesville & RTS
- District 1 – selected state routes
- District 7 – Central Pinellas

Planning levels vs. operational

